

HEALTH AND WELLBEING BOARD COMMISSIONING SUB-COMMITTEE -
14 JULY 2015

Title of paper:	Priority Families- proposal: Small Resource Budget for Families	
Director(s)/ Corporate Director(s):	Alison Michalska - Corporate Director Children and Adults	Wards affected: All
Report author(s) and contact details:	Nicky Dawson Priority Families Programme Coordinator Tel: 0115 87 63757 Nicky.dawson@nottinghamcity.gov.uk	
Other colleagues who have provided input:		
Date of consultation with Portfolio Holder(s) (if relevant)		
Total value of the decision:	£24,000	

Relevant Council Plan Strategic Priority:

Cutting unemployment by a quarter	<input checked="" type="checkbox"/>
Cut crime and anti-social behaviour	<input checked="" type="checkbox"/>
Ensure more school leavers get a job, training or further education than any other City	<input checked="" type="checkbox"/>
Your neighbourhood as clean as the City Centre	<input type="checkbox"/>
Help keep your energy bills down	<input type="checkbox"/>
Good access to public transport	<input type="checkbox"/>
Nottingham has a good mix of housing	<input type="checkbox"/>
Nottingham is a good place to do business, invest and create jobs	<input type="checkbox"/>
Nottingham offers a wide range of leisure activities, parks and sporting events	<input type="checkbox"/>
Support early intervention activities	<input checked="" type="checkbox"/>
Deliver effective, value for money services to our citizens	<input checked="" type="checkbox"/>

Relevant Health and Wellbeing Strategy Priority:

Healthy Nottingham: Preventing alcohol misuse	<input type="checkbox"/>
Integrated care: Supporting older people	<input type="checkbox"/>
Early Intervention: Improving Mental Health	<input type="checkbox"/>
Changing culture and systems: Priority Families	<input checked="" type="checkbox"/>

Summary of issues (including benefits to citizens/service users and contribution to improving health & wellbeing and reducing inequalities):

The Priority Families Programme commissioning intentions and framework were set out in a Commissioning Executive Group paper August 2014 and approved by the Health and Well-Being Board and are referenced in this paper.

The Priority Families Programme (nationally the Troubled Families Initiative) is a key delivery strand under the Health and Well-Being Board strategy changing culture and systems. The Priority Families Leadership Group has delegated authority from the Health and Well-Being Board to determine and make recommendations to this Committee in respect of release of resource, to include short-term commissioning, and long-term commissioning intentions. This will enable decisions to be made by the Commissioning Sub Committee in respect of supporting delivery of phase 2 of the Troubled Families national initiative.

The recommendation being brought forward is that a small Family Resource Budget is allocated to each of the 16 partnership senior practitioners (known as Accredited Practitioners) to use for practical support of families across their geographical areas of responsibility and to be accessed by frontline workers across the partnership supporting families under this programme. Partners include for example schools, police, Health, Housing, Voluntary and Community Sector.

Recommendation(s):

1	It is recommended that the Health & Wellbeing Board Commissioning Sub Committee approve the release of £24,000 resource from the Troubled Families grant funding for one year as a small Family Resource Budget. This resource to be accessed by frontline partnership staff in support of the families they are working with and managed by the Accredited Practitioners. The 16 Accredited Practitioners to each hold and manage a £1,500 share of the £24,000 funding.
2	The Health & Wellbeing Board Commissioning Sub Committee to note delegated authority from the HWBB to the Priority Families Leadership Group to oversee and manage the Priority Families partnership budget and to bring forward recommendations for use of programme resource and grant funding for final decisions by this Committee.
	<p>How will these recommendations champion mental health and wellbeing in line with the Health and Wellbeing Board aspiration to give equal value to mental health and physical health ('parity of esteem'):</p> <p>Not applicable</p>

1. REASONS FOR RECOMMENDATIONS

- 1.1 To ensure the Health and Wellbeing Board and Commissioning Sub Committee is enabled to receive recommendations and make commissioning and resource decisions in respect of the operating model and interventions used to support delivery.
- 1.2 To enable CSC under delegated authority from HWBB to make decisions to release programme resource and specifically to agree the release of £24,000 resource from the Priority Families grant funding for practical support of complex needs Nottingham families supported under the programme. The programme delivers against a wide range of strategic outcomes in Nottingham City.

2. BACKGROUND (INCLUDING OUTCOMES OF CONSULTATION)

- 2.1 The Priority Families Partnership retains responsibility for the development of strategies to deliver Nottingham's Priority Families Programme incorporating the new 'Ways of Working' transformation strand (partnership wide service transformation and workforce development) and government's Troubled Families agenda 'tackling crime and anti-social behaviour, school attendance and exclusion, worklessness and financial vulnerability, domestic abuse, children in need of help, and physical and mental health issues (including substance and alcohol misuse)'. The programme successfully entered Phase 2 of the national initiative as an 'early starter' having met 100% of Phase 1 targets six months early. This partnership

programme is overseen by and reports to the HWBB as its top layer of governance as agreed by the One Nottingham Partnership in 2012.

- 2.2 Priority Families forms part of the One Nottingham Plan and the HWBB Strategy. The programme is also responsible for developing and testing innovative collaborative solutions to create service efficiencies, fill short term gaps, and to better meet the needs of complex families. This can include recommendations for short term commissioning to provide resource for this activity.
- 2.3 The commissioning activity to be approved through this report is the provision of a small Family Resource Budget to be administered by partnership senior practitioners to provide practical support to complex needs families.

PROPOSAL - Family Resource Budget

2.4 Background

For Phase 1 £250 per family was reserved against 1,000 target families. This small budget allowance was to cover practical items that would help to move the family on in their journey to achieve more positive outcomes that could not be funded or sourced from an alternative budget or resource centre. This small budget was to be managed by the Accredited Practitioners.

Because the criteria for phase 1 of the programme were constrained to areas of work that are covered by statutory provision there was little call on this funding. The small usage was funded from the programme operational budget line. All expenditure was agreed with the Programme Coordinator after thorough exploration of alternative sources of funding.

Examples of expenditure

- Purchase of replacement birth certificates for apprentices to enable registration for employment
- Art and craft materials for work with children in the Edge of Care Hub.

Phase 2

It has already become apparent that with the widening of the criteria that more creative approaches are required and that there will be more need for a small resource for practical support of families to help small changes. Requests are already being made that cannot be sourced elsewhere for example for a set of soft toy characters that can be used for play therapy. It is also apparent that the previous level of funding for a small resource budget could be substantially reduced.

Proposal

Based on the level of usage across similar posts in other local authority settings, it is proposed that each partnership senior practitioner (Accredited Practitioner) should hold a budget of £1,500 per annum (to be reported for accounts each quarter with auditable evidence of any expenditure and reviewed annually). This resource to be accessible on application by partnership frontline workers in practical support of complex needs families. This would equate to a total budget of £24,000 across 16 Accredited Practitioners per annum. Initially release of this resource is requested for one year, to be reviewed by this Committee at the end of that period before any further extension.

The grant funding arrangements for the Priority Families Programme are set out in the table below:

Action	Funding Source	Note
HWBB (and CEG) to receive data and needs led analysis from the Priority	Long term - Joint commissioning pooled/aligned arrangements	HWBB hold this authority

Families Partnership to enable and inform commissioning decisions to be made in respect of service transformation, efficiencies and savings, and workforce development (the operating model) and interventions required to deliver the model and support improved outcomes for families with complex needs.	Short term – Priority Families Programme grant and income (e.g. payment by results income).	CSC hold this authority as delegated by HWBB
For CSC to approve release of grant resource for a small family resource budget for practical support of complex needs Priority Families across the city to the value of £24k.	Troubled Families Grant (Attachment Fee)	HWBB delegated this authority to CSC
For CSC to note that future short term commissioning proposals will be brought forward as required	Troubled Families Payment by Results Income and uncommitted under spend from the attachment fee. (Other sources of income may be available to support individual proposals).	HWBB delegated authority to CSC

Table 1: Priority Families commissioning and funding sources

Strategic Outcomes

1.4 The programme contributes to the delivery of strategic aims and outcomes across a range of key partnership plans and strategies such as the examples set out in table 2 below. These are measured through government and locally determined performance measures as applied to a household.

Plan / Strategy	Outcomes contributed to
CDP Partnership Plan	<ul style="list-style-type: none"> • Reduce All Crime • Reduce Anti-Social Behaviour • Reduce Substance Misuse • Reduce Reoffending
Nottingham Plan 2020	Priorities to reduce crime and ASB, reduce unemployment and support young people into training education or employment, support early intervention, deliver effective value for money services.
National Public Health Outcomes Framework (PHOF)	Directly delivers against following measures: <ul style="list-style-type: none"> • Successful completion of drug treatment (2.15) • Alcohol related admissions to hospital (2.18) • Domestic abuse (1.11) • Violent crime (including sexual violence) (1.12) • Reoffending levels (1.13)
Nottingham City Joint Health and Wellbeing Strategy	Prevent alcohol misuse to reduce the number of citizens who develop alcohol-related diseases. Support citizens to be fit for work. Support citizens with emotional and mental health and well-being.
Safe, Responsible, Healthy: Nottingham's	<ul style="list-style-type: none"> • supporting individuals to drink less and less often • Fewer children and young people misusing alcohol • Impact of alcohol misuse on children and young

Approach to Alcohol	<p>people will be reduced</p> <ul style="list-style-type: none"> • Fewer adults drinking at harmful levels • Lower levels of alcohol related health harms • Greater numbers recovering from alcohol dependency • Levels of alcohol related disorder and violence reduced
Partnership Drug Strategy	<ul style="list-style-type: none"> • Reduce drug use through preventing new incidences of drug use, increasing the number recovering from dependence and restricting the supply of drugs • Reduce the number of new drug users, including preventing today's young people from becoming tomorrows drug users • Increase the number who recover from dependant drug use • Reduce the harm caused to children by adults drug use • Reduce crime and the progression to criminal activity, including preventing today's young people from becoming tomorrows offenders • Reduce drug fuelled offending • Reduce the wider public health risks resulting from drug use
Police & Crime Commissioner Plan	<ul style="list-style-type: none"> • Reduce antisocial behaviour in households by 60% • Reduce the impact of drugs and alcohol on levels of crime and antisocial behaviour • Give extra priority and resources to domestic violence and crimes against girls and women
Ending Gang and Youth Violence Strategy	<ul style="list-style-type: none"> • To keep people safe and reduce the harm of the impact of gun, knife and gang related behaviour by supporting intervention models designed to tackle these specific behaviours and risks • To support a cohesive and challenging partnership approach across all sectors (including voluntary and community) to identify early and prevent children and young people from becoming involved in gun, gang and knife related crime and where appropriate to promote the use of and facilitate restorative justice and mediation processes. • Early identification of the children and young people who become involved in guns, gangs and knife crime or experiencing the impact of this nature of offending
Children and Young People Plan	<p>Identifies three "core features" of the Councils approach to delivering this vision:</p> <ul style="list-style-type: none"> • Intervening earlier (to prevent avoidable problems) and break the cycle of disadvantage • Empowering families to take responsibility • The integration of services around families to deliver a seamless response to those in need (safeguarding and early intervention, strong families, healthy and positive children and young people, achievement and economic well being)

Table 2: Plans/strategies contributed to through delivery of Priority Families

Local Need

2.5 The Family Resource Budget will be used to meet the practical needs of complex needs families in the Priority Families programme that cannot be met from any other resource.

Commissioning Framework

2.6 The Priority Families Partnership applies the Nottingham City Council commissioning framework to partnership commissioning activities.

2.7 The commissioning intentions set out within section 3 will be delivered within the context of the commissioning cycle:

Table 3: commissioning cycle



This proposal complies with Commissioning Intentions set out in 2014/15

2.8 The commissioning intentions for 2014/15 (set out in table 3) will:

- Contribute to delivery of partnership wide strategic aims and outcomes identified in section 1.4
- Work within current financial constraints and consider opportunity for further value for money/efficiencies as set out in section 4
- Respond to local need identified through robust needs assessments
- Continue to improve support pathways and outcomes for citizens
- Ensure alignment to local and national strategies and criteria

3. OTHER OPTIONS CONSIDERED IN MAKING RECOMMENDATIONS

3.1 Not having a resource. This would not enable removal of small practical barriers that make a big difference to the pace of change in families or in some instances may prevent change altogether.

3.2 Keeping the resource at the previous level. Review of this option, for example level of previous use and comparisons with other local authorities evidenced that resource could be reduced and still be effective.

4. FINANCE COMMENTS (INCLUDING VALUE FOR MONEY/VAT)

4.1 The resource release requested is £24,000. There are sufficient uncommitted funds in the attachment grant to enable this request and use of uncommitted funds for this purpose was recommended by the Priority Families Leadership Group 3rd June 2015.

5. LEGAL AND PROCUREMENT COMMENTS (INCLUDING RISK MANAGEMENT ISSUES AND, AND LEGAL, CRIME AND DISORDER ACT AND PROCUREMENT IMPLICATIONS)

- 5.1 The programme risk register is overseen and managed by the Priority Families Partnership Programme Board. There are no risks to be escalated at this time.
- 5.2 Within the programme the Troubled Families element has stretching targets for Nottingham to deliver against the key outcomes for families around reductions in crime and Anti-Social Behaviour that include domestic abuse and substance misuse. These targets have been met to required levels for Phase 1 of the programme. Phase 2 target delivery has just commenced. The national targets align with Nottingham's strategic plans – see section 1.4 'strategic outcomes'.

6. EQUALITY IMPACT ASSESSMENT

Has the equality impact been assessed?

Not needed (report does not contain proposals or financial decisions)

No

Yes – Equality Impact Assessment attached

Yes – (as part of strategy development)

- Yes – An Equality Impact Assessment was prepared when HWBB strategy was developed.

Due regard should be given to the equality implications identified in the EIA.

7. LIST OF BACKGROUND PAPERS OTHER THAN PUBLISHED WORKS OR THOSE DISCLOSING CONFIDENTIAL OR EXEMPT INFORMATION

None

8. PUBLISHED DOCUMENTS REFERRED TO IN COMPILING THIS REPORT

Nottingham City Joint Health and Wellbeing Strategy 2013-2016,